

Message Text

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ACTION ACDA-10

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USMISSION IAEA VIENNA

C O N F I D E N T I A L TOKYO 2654

E.O. 11652: GDS

TAGS: PARM, JA

SUBJ: REQUEST FOR ASSISTANCE IN NEGOTIATION OF IAEA/GOJ NPT
SAFEGUARDS AGREEMENT

REF: TELECON BLOOM/ CONGDEN/GABBERT 2/20/76

1. DR. MITSUHO HIRATA OF JAPAN ATOMIC ENERGY RESEARCH
INSSTITUTE PAID CALL ON SCICOUNS 2/20 TO REQUEST ASSISTANCE
FROM USG IN EXPEDITING NEGOTIATIONS BETWEEN GOJ AND IAEA
ON NPT SAFEGUARDS AGREEMENT AND SUBSIDIARY ARRANGMENTS,
ON BEHALF OF INTERAGENCY GROUP REPRESENTING GOJ IN NEGOTIA-
TIONS. HIRATA NOTED THAT US IAEA SENIOR SCNEITIFIC REP
HAD SUGGESTED TO HIM THAT DISCUSSIONS WITH SCICOUNS WOULD
BE APPROPRIATE. HE ALSO NOTED THAT GOJ DELEGATION TO LAST
NEGOTIATING SESSION WITH IAEA IN VIENNA HAD MET WITH US
MISSION FOR INFORMAL TALKS BUT THESE HAD NOT BEEN AS
PRODUCTIVE AS DESIRED BECAUSE "TOO MANY PEOPLE WERE PRESENT"
AND LANGUAGE PROBLEMS INTERFERED.

2. HIRATA EXPLAINED CURRENT SITUATION AS FOLLOWS:
THE VARIOUS GOJ AGENCIES (STA, MITI, MOT, MOFA) AND
THEIR RELATED CONSULTANTS (IMAI, KAWASHIMA, HIRATA) MET
RECENTLY TO TRY TO DECIDE WHAT APPROACH SHOULD BE TAKEN
IN NEXT ROUND OF NEGOTIATIONS ON SUBSIDIARY ARRANGMENTS
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SCHEDULED TO BE HELD WITH IAEA IN TOKYO THIS MARCH. GOJ

IS TRYING TO RECONCILE ITS POSITION TO THAT OF EURATOM, BUT TWO TECHNICAL STUMBLING BLOCKS REMAIN. FIRST QUESTION AS DEFINED BY GOJ IS "HOW TO ASSURE RANDOMNESS" IN TAKING MATERIALS SAMPLES DURING SAMFDLUARDS INSPECTIONS. THIS PROBLEM WAS DISCUSSED WITH ROMETSCH IN VIENNA, AND IN WHAT WAS DESCRIBED AS HIGHLY SUCCESSFUL MEETING. AGREEMENT

WAS SAID TO BE REACHED ON USE OF PROCEDURES INVOLVING RANDOM NUMBERS TABLES TO DETERMINE WHICH CONTAINERS WERE TO BE SAMPLED.

3. SECOND PROBLEM IS MORE STICKY AND CONCERNS ADOPTION OF WHAT CONSTITUTES "SIGNIFICANT QUANTITY" IN PREPARATION OF FACILITIES ATTACHMENTS. GOJ HAS PROPOSED TO IAEA THAT STATISTICAL PROCEDURE OUTLINED BY GORDON HOUGH IN PAPER PRESENTED TO IAEA SAFEGUARDS SYMPOSIUM LAST OCTOBER BE ADOPTED AS BASIS FOR DETERMINING SIGNIFICANT QUANTITY. APPARENTLY USE OF THIS PROCEDURE WOULD RESULT IN LOWER INSPECTION FREQUENCY THAN WOULD BE CASE FOR "INTERNATIONAL LEVEL OF INSPECTION" ACCEPTED BY (OR PROPOSED BY) EURATOM. (SCICOUNS IS UNFAMILIAR WITH TECHNICAL DETAILS OF NEGOTIATIONS, BUT BASED ON HIRATA'S REMARKS, GATHERS THAT IN EURATOM PROCEDURE IAEA DETERMINES LEVEL OF INSPECTION FOR EACH FACILITY AFTER CONSULTATION WITH EURATOM, WHEREAS IN GOJ PROPOSAL, LEVEL OF INSPECTION WOULD BE PREDETERMINED BY FORMULA.) HIRATA WENT ON TO SAY THAT EURATOM DOES NOT WISH TO CHANGE ITS APPROACH, AND HE EXPRESSED SOME DISMAY THAT EURATOM HAD NOT RECOGNIZED QUALITY OF HOUGH'S TECHNICAL APPROACH. WHEN ASKED, HIRATA SAID THAT HE DID NOT KNOW WHETHER GOJ HAD CONSULTED WITH EURATOM ON PROBLEM.

4. IMAI HAS PROPOSED TO GOJ THAT PROBLEM OF SIGNIFICANT QUANTITY DETERMINATION BE REFERRED TO STANDING ADVISORY COMMITTEE ON SAFEGUARDS IMPLEMENTATION (SACSI), SCHEDULED TO MEET NEXT IN MAY, SINCE SACSI HAS DISCUSSED PREVIOUSLY HOW TO DEFINE SIGNIFICANT QUANTITY. HOWEVER, GOJ CURRENTLY FEELS THAT EARLIER RESOLUTION IS NEEDED AND IS THINKING ALONG STRATEGY LINE THAT JAPAN-IAEA NEGOTIATIONS SHOULD COME IMMEDIATELY AFTER EURATOM-IAEA FINAL NEGOTIATIONS.

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TIONS, WITH JAPANESE USING CONCLUDED EURATOM AGREEMENT AS BASIS FOR THEIR OWN (BUT PRESUMABLY WITH DIFFERENT FORMULA FOR DETERMINING SIGNIFICANT QUANTITY).

5. DIET CONSIDERATION OF NPT RATIFICATION IS NOW STALLED BY DEBATE OVER LOCKHEED REVELATIONS. MOFA IS GUESSING THAT NPT MAY COME UP FOR CONSIDERATION IN EARLY MARCH, AND BARRING UNFORESEEN CIRCUMSTANCES, COULD THEORETI-

CALLY BE RATIFIED WITHIN TWO MONTHS THEREAFTER. MOFA WOULD THEN QUICKLY PRESENT SAFEGUARDS AGREEMENT TO DIET FOR APPROVAL. (THREE IS LITTLE QUESTION BUT THAT IF GOJ WERE TO PRESENT SAFEGUARDS AGREEMENT TO DIET BEFORE NPT RATIFICATION, LATTER COULD BE INTOLERABLY DELAYED, SINCE DIET HAS LITTLE KNOWLEDGE OF TECHNICAL ASPECTS OF SAFEGUARDS). TYIS SCHEDULE REQUIRES THAT SAFEGUARDS AGREEMENT, INCLUDING SUBSIDIARY ARRANGMENTS, BE COMPLETED WITHIN NEXT FEW MONTHS.

6. HIRATA ASKED SCCOUJS FOR ADVICE FROM USG AS TO WHETHER GOJ POSITION IS REASONABLE AND WHETHER IS OUR OPINION IT WOULD BE ACCEPTABLE TO IAEA. SCICOUNS REPLIED THAT HE COULD NOT SPEAK FOR USG, BUT WOULD BE HAPPY TO REFER MATTER TO WASHINGTON AND VIENNA, AND HIRATA ACCEPTED OFFER GLADLY. FYI: EMBASSY HAS NO INTENTION OF SUGGESTING THAT VENUE FOR USG INVOLVEMENT IN THIS MATTER BE CHANGED TO TOKYO. WE HAVE ONLY SMATTERING OF KNOWLEDGE, BASED ON RECENT CABLE TRAFFIC, ON THIS COMPLICATED SUBJECT. HOWEVER, WE ARE IN POSITION TO EXTRACT GOJ PERSONAL AND OFFICIAL VIEWS AND TO RELAY USG "GUIDANCE" TO JAPAN IF DESIRED. END FYI.

7. ACTION REQUESTED: ADVICE FROM DEPT. AND/OR US IAEA ON WHAT ANSWER SHOULD BE GIVEN HIRATA.
HODGSON

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